The Honourable Stéphane Dion, Minister of Foreign Affairs Global Affairs Canada 125 Sussex Drive Ottawa, Ontario Canada K1A 0G2

The Honorable John Kerry, Secretary of State U.S. Department of State 2201 C St. NW Washington, DC 20520 United States

The Honourable Christy Clark, Premier of British Columbia Box 9041 Station PROV GOVT Victoria, British Columbia Canada V8W 9E1

February 10, 2016

Dear Minister Dion, Secretary Kerry and Premier Clark,

The Columbia River is one of the most important trans-boundary rivers in the world. Although the river has been heavily developed for hydropower and flood management, including by dams built pursuant to the U.S.-Canada Columbia River Treaty, it still functions as a single system, within a single watershed.

As citizen-based coalitions in Canada and the United States, we are writing on behalf of organizations in both countries that collectively represent millions of people. We support modernizing the 1964 U.S.-Canada Columbia River Treaty, to improve the health of basin ecosystems and ensure that the river and its people are more resilient to the increasing effects of climate change.

To achieve these goals, we are writing to raise two fundamental issues regarding the Treaty and its negotiation. First, we recommend the addition of "ecosystem-based function" as a third Treaty purpose, and that expert representatives appropriate for addressing ecosystem function be added to Treaty negotiating and governance structures. Restoring and/or improving ecosystem-based function means improving the health of the Columbia River system, and can include a variety of measures such as: restoration of wetlands, riparian areas and floodplains; approximation of natural hydrographs; reduced impacts of reservoir and dam operations on terrestrial and aquatic ecosystems; fish passage and reintroduction of anadromous species; and adaptive management to continuously improve ecosystem functions. In order to achieve maximum net ecological benefits, a determination of which measures to implement, and where, will require coordinated investigation and modeling throughout the watershed.

This brings us to our second recommendation. We recommend the development of a common U.S.-Canada analytic base to explore and assess operational scenarios and

watershed futures across the whole Columbia basin. This will provide a framework for understanding the potential for improvement of ecosystem function, and also to adequately assess tradeoffs and synergies between all water uses in the basin (ecosystems, power production, flood control, irrigation, domestic, navigation, etc.).

Negotiations toward a modern Treaty are more likely to result in the maximum net ecological benefit if all stakeholders can access and use a common analytic base. The modeling process should be transparent and informed by our combined best-available science. We believe a process that brings together all of our transboundary expertise to jointly develop and assess scenarios for all uses and water conditions is more likely to result in a superior Treaty and its adaptive implementation, than a process based on compartmentalized analyses.

A common analytic base would enable a host of positive opportunities in preparing for the Columbia River Treaty talks, and provide a constructive mechanism for international collaboration. Such a coordinated approach need not compromise each nation's requirement for confidentiality. Instead, this common analytic base would catalyze all our region's sovereigns and stakeholders to contribute and learn. All would be enabled to provide input, and evaluate others' input, into modeling scenarios. Ultimately, it would strengthen the scientific, technical and democratic foundations of a new Treaty.

The International Columbia River Engineering Board, established by the International Joint Commission prior to the original Treaty negotiations over 50 years ago, produced common technical analysis and evaluations for both nations. We hope you will examine this precedent for a common analytic base, and update and expand it with modern tools, collaboration and transparency.

Thank you for considering our recommendations, and for all your work to modernize the Columbia River Treaty. If you would like to discuss this further, please do not hesitate to contact us. Any response to this letter can be sent to either Martin Carver and/or Joseph Bogaard. Their contact information is listed below.

Sincerely,

Dr. Martin Carver, PEng/PGeo *Principal, Aqua Environmental Assoc.*

Martin Causes

718 Hoover Street Nelson, British Columbia Canada V1L4X4

aqua@netidea.com

Joseph Bogaard, Executive Director Save Our Wild Salmon Coalition 811 First Avenue, suite 305 Seattle, Washington 98104 United States joseph@wildsalmon.org

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Additional signers from Canada and the United States are listed below.

Jodi Hilty, PhD, President and Chief Scientist **Yellowstone to Yukon Conservation Initiative** Canmore, Alberta

Robyn Duncan, Executive Director *Wildsight* Invermere, British Columbia

Bob Peart, Executive Director Sierra Club of BC Victoria, British Columbia

Al Martin, Director of Strategic Initiatives **BC Wildlife Federation** Victoria, British Columbia

Kees Visser, President **BC Nature** Victoria, British Columbia

Peter Wood, Executive Director **Canadian Parks and Wilderness Society, BC Chapter** Vancouver, British Columbia

Kat Hartwig, Executive Director *Living Lakes Canada* Invermere, British Columbia

Gerry Nellestijn, Coordinator **Salmo Watershed Streamkeepers Society** Salmo, British Columbia

David Reid, Executive Director *West Kootenay Ecosociety* Nelson, British Columbia

Martin Oets, Chair *Friends of Kootenay Lake Stewardship Society* Nelson, British Columbia

Jody Lownds, President

North Columbia Environmental Society
Revelstoke, British Columbia

Gwen Barlee, Policy Director *Wilderness Committee* Vancouver, British Columbia The Reverend Dr. Mary Therese DesCamp, President *Slocan Lake Stewardship Society*

New Denver, British Columbia

Greg Haller, Conservation Director

Pacific Rivers

Portland, Oregon

John DeVoe, Executive Director

WaterWatch of Oregon

Portland, Oregon

Trish Rolfe, Executive Director

Center for Environmental Law and Policy

Seattle, Washington

Michael Garrity, Conservation Director for Puget Sound and the Columbia Basin

American Rivers

Tacoma, Washington

Bill Arthur, Northwest Regional Director

Sierra Club

Seattle, Washington

LeeAnne Beres, Executive Director

Earth Ministry/Washington Interfaith Power & Light

Seattle, Washington

Brett VandenHeuvel, Executive Director

Columbia Riverkeeper

Hood River, Oregon

Bill Kremers. President

Association of Northwest Steelheaders

Portland, Oregon

Bob Rees, President

Northwest Guides and Anglers Association

Tillamook, Oregon

Liz Hamilton, Executive Director

Northwest Sportfishing Industry Association

Oregon City, Oregon

Steve Pedery, Conservation Director

Oregon Wild

Portland, Oregon

Noah Greenwald, M.S., Endangered Species Director

Center for Biological Diversity

Portland, Oregon

Tom France, Regional Executive Director *National Wildlife Federation* Missoula, Montana

Glen Spain, Northwest Regional Director **Pacific Coast Federation of Fishermen's Associations** Eugene, Oregon

Tim Sloane, Executive Director Institute for Fisheries Research San Francisco, CA

Kevin Lewis, Conservation Director *Idaho Rivers United*Boise, Idaho

Leda Huta, Executive Director *Endangered Species Coalition* Washington, D.C.

Dr. Deborah Giles, Ph.D **The Center for Whale Research**Friday Harbor, Washington

Andrea Matzke, Executive Director *Wild Washington Rivers* Seattle, Washington

Colleen Weiler, Rekos Orca Fellow *Whale and Dolphin Conservation* Corvallis, Oregon

Mike Peterson, Executive Director *The Lands Council* Spokane, Washington

Norman Turrill, President **League of Women Voters of Oregon** Portland, Oregon

Ann Murphy, President League of Women Voters of Washington Seattle, Washington

Judy Edwards, President **League of Women Voters of Idaho** Boise, Idaho Samantha Murray, Water Program Director *Oregon Environmental Council* Portland, Oregon

Darilyn Parry Brown, Executive Director *Hells Canyon Preservation Council* La Grande, Oregon

Phillip Johnson, Executive Director **Oregon Shores Conservation Coalition** Seal Rock, Oregon

Cameron La Follette, Executive Director *Oregon Coast Alliance* Astoria, Oregon

Brian Wegener , Advocacy & Communications Manager *Tualatin Riverkeeper* Tualatin, Oregon

Dan Morse, Conservation Director *Oregon Natural Desert Association* Bend, Oregon

Howard Garrett and Susan Berta, Co-Directors *Orca Network* Whidbey Island, Washington

Gary Macfarlane, Ecosystem Defense Director *Friends of the Clearwater* Moscow, Idaho

Jerry White, Jr. **Spokane Riverkeeper** Spokane, Washington

Greg Mueller, President/Executive Director *Washington Trollers Association* Westport, Washington

Sara Laborde, Executive Vice President *Wild Salmon Center* Portland, Oregon

Dave Werntz, Science and Conservation Director *Conservation Northwest*Twisp, Washington